STATE OF MICHIGAN

BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

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In the matter, on the Commission's own motion, to implement 2008 PA 295 through issuance of a temporary order as required by MCL 460.1191.

Case No. U-15800

At the July 1, 2009 meeting of the Michigan Public Service Commission in Lansing, Michigan.

> PRESENT: Hon. Orjiakor N. Isiogu, Chairman Hon. Monica Martinez, Commissioner Hon. Steven A. Transeth, Commissioner

ORDER DENYING REQUESTS FOR WAIVERS

On June 2, 2009, the Michigan Municipal Electric Association (MMEA) filed, on behalf of certain of its members, a request for waiver of requirements established in Section 45(5) of 2008 PA 295 (the Act), MCL 460.1045(5), which mandates that certain information be included in monthly billing statements to customers.

The MMEA states that some of its members cannot comply with Section 45(5) without incurring substantial costs. Generally, it states, these costs arise from the need either to establish an entirely new bill format or to develop new billing software. For example, the MMEA states, if a utility uses a postcard for billing, there may not be sufficient space for adding four lines to comply with the requirements of Section 45(5). Moreover, the MMEA states, the municipal utilities tend to have a small customer base, which means the costs must be recovered from a limited number of customers. It states that some municipal utilities are thus left with a choice of

increasing customer bills significantly, decreasing the amount spent to comply with the renewable energy and energy optimization standards of the Act, or a combination of both.

The MMEA seeks to avoid the hardship that compliance would bring by requesting that municipal utilities be permitted to comply with Section 45(5) by including the required information in the annual report required by Section 51(2), MCL 460.1051(2), which requires information different from that required by Section 45(5) be placed in an annual report, which among other things, must be sent to the utility's customers.

The Commission is not persuaded that it may grant the MMEA's waiver request, no matter how sympathetic the Commission is to the municipal utilities' plight. The Commission is not empowered to exercise any authority over municipal utilities that is not expressly provided for in the Act. *See*, MCL 460.1111. Moreover, the Legislature has closely defined what it requires from rate regulated utilities, alternative electric service providers, and municipal utilities. If it had intended to provide for the Commission's authority to grant a waiver or alter the statutory requirements for avoiding financial hardship or waste, the Legislature could have and presumably would have expressly provided that authority. But it did not.

The Legislature stated clearly what it intended all electric providers to include on monthly billings to residential customers. Section 45(5) provides:

In its billing statements for a residential customer, each provider shall report to the residential customer all of the following in a format consistent with other information on the customer bill:

(a) An itemized monthly charge, expressed in dollars and cents, collected from the customer for implementing the renewable energy program requirements of this act. In the first bill issued after the close of the previous year, an electric provider shall notify each residential customer that the customer may be entitled to an income tax credit to offset some of the annual amounts collected for the renewable energy program.

- (b) An itemized monthly charge, expressed in dollars and cents, collected from the customer for implementing the energy optimization program requirements of this act.
- (c) An estimated monthly savings, expressed in dollars and cents, for that customer to reflect the reductions in the monthly energy bill produced by the energy optimization program under this act.
- (d) An estimated monthly savings, expressed in dollars and cents, for that customer to reflect the long-term, life-cycle, levelized costs of building and operating new conventional coal-fired electric generating power plants avoided under this act as determined by the commission.
- (e) The website address at which the commission's annual report under section 51 is posted.

MCL 460.45(5).

The Commission finds no ambiguous statutory language that would permit interpreting this section to require compliance only when the costs are minimal or compliance does not create an undue burden. The Legislature did not leave compliance with the Act optional for municipal utilities and did not provide any possibility of obtaining the relief that the MMEA seeks for its member companies. Rather, the Legislature demonstrated its intent that municipal utilities should comply with the Act when it established specific enforcement provisions in MCL 460.1053. That section authorizes the Commission to adjudicate complaints of non-compliance. Upon a finding that a municipal utility has failed to comply, the Commission is to notify the Attorney General, who may obtain injunctive relief.

For all of the above reasons, the Commission finds that it is without authority to grant the relief that the MMEA seeks on behalf of its members. Nor does the Commission possess the authority to grant the MMEA's alternative request to permit each affected municipal utility to seek its own waiver. The possibility of granting the relief sought by the MMEA must be created, if at all, through the legislative process, not by administrative fiat.

THEREFORE, IT IS ORDERED that the request for waiver of the requirements of

MCL 460.1045(5) for municipal utilities filed by the Michigan Municipal Electric Association is denied.

The Commission reserves jurisdiction and may issue further orders as necessary.

Any party desiring to appeal this order must do so in the appropriate court within 30 days after issuance and notice of this order, under MCL 462.26.

MICHIGAN PUBLIC SERVICE COMMISSION

Orjiakor N. Isiogu, Chairman

Monica Martinez, Commissioner

Steven A. Transeth, Commissioner

By its action of July 1, 2009.

Mary Jo Kunkle, Executive Secretary

PROOF OF SERVICE

STATE OF MICHIGAN)

Case No. U-15800

County of Ingham)

Mignon Middlebrook, being duly sworn, deposes and says that on July 1, 2009,

A.D. she served a copy of the attached **Commission Order** by first class mail,

postage prepaid, or by inter-departmental mail, to the person(s) as shown on the attached service list(s).

Mignon Middlebrook

Subscribed and sworn to before me this 1st day of July 2009

Sharron A. Allen Notary Public, Ingham County, MI My commission expires August 16, 2011

Service List – Case No. U-15800

Northern States Power Company - Wisconsin, d/b/a Xcel Energy Michael L. Swenson, President & CEO 1414 W. Hamilton Avenue P.O. Box 8 Eau Claire WI 54702-0008

Edison Sault Electric Company Donald Sawruk 725 E. Portage Avenue Sault Ste. Marie MI 49783

Thomas E. Maier Clark Hill PLC 212 E. Grand River Avenue Lansing MI 48906

PROOF OF SERVICE

STATE OF MICHIGAN)

Case No. U-15800

County of Ingham

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Lisa Felice being duly sworn, deposes and says that on July 1, 2009 A.D. she served a copy $% \mathcal{A}$

of the attached **Commission Order (Commission's Own Motion) via e-mail transmission**, to the persons as shown on the attached service list (Listserv Distribution List).

Lisa Felice

Subscribed and sworn to before me this 1st day of July 2009

Sharron A. Allen Notary Public, Ingham County, MI My Commission Expires August 16, 2011

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The Ontonagon County Rea. Assoc. No Name Available Village of Baraga Direct Energy Business, LLC Village of Clinton CMS Energy Resource Mgt Co Tri-County Electric Co-Op Tri-County Electric Co-Op Tri-County Electric Co-Op Tri-County Electric Co-Op Aurora Gas Company Citizens Gas Fuel Company Consumers Energy Company Consumers Energy Company Edison Sault Electric Company Edison Sault Electric Company Exelon Energy Company Indiana Michigan Power Company SEMCO Energy Gas Company Superior Energy Company Upper Peninsula Power Company Wisconsin Electric Power Company Alger Delta Cooperative Cherryland Electric Cooperative Cloverland Electric Cooperative Cloverland Electric Cooperative Great Lakes Energy Cooperative Thumb Electric Cooperative Energy USA- TPC Corp PowerOne Corp FirstEnergy Solutions Corp. Wisconsin Public Service Corp. Liberty Power Deleware (Holdings) Niles Utilities Department Stephson Utilities Department Marshall Electric Dept. (Union Chelsea Department of Electric & Michigan Gas and Electric Presque Isle Electric & Gas Presque Isle Electric & Gas Co-op Commerce Energy Cornerstone Energy DTE Energy Exelon Energy MidAmerican Energy

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City of Escanaba City of Crystal Falls Lisa Felice Spark Energy Gas, LP Universal Gas & Electric City of Gladstone City of South Haven Interstate Gas Supply Inc MxEnergy Inc. Village of L'Anse Bay City Electric Light & Power Grand Haven Board of Light & Power Lansing Board of Water and Light Marquette Board of Light & Power Traversse City Light & Power CMS ERM Michigan LLC CMS ERM Michigan LLC Metro Energy LLC Proliance Energy LLC Strategic Energy LLC City of Saint Louis American PowerNet Management, L.P. Nordic Marketing, L.L.C. U.P. Power Marketing, LLC City of Marshall Nordic Marketing of Michigan.com Accent Energy Midwest Mary Jo Kunkle - MPSC City of Portland Alpena Power Lowell Light and Power City of Eaton Rapids Lowell S. Royal Bank of Scotland Integrys Energy Service, Inc WPSES BlueStar Energy Services Direct Energy Services Lakeshore Energy Services Realgy Energy Services Volunteer Energy Services Wyandotte Municipal Services Wyandotte Municipal Services Sempra Energy Solutions City of Sturgis Coldwater Board of Public Utilities Hillsdale Board of Public Utilities Hillsdale Board of Public Utilities Neguanee Department of Public Works Zeeland Board of Public Works